## House Study Bill 81 - Introduced

SENATE/HOUSE FILE \_\_\_\_\_\_

BY (PROPOSED DEPARTMENT OF NATURAL RESOURCES BILL)

## A BILL FOR

- 1 An Act relating to administrative procedures within the
- 2 department of natural resources.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 DIVISION I

2 ADMINISTRATIVE APPEALS TIMELINE

- 3 Section 1. <u>NEW SECTION</u>. **455B.110 Administrative appeal** 4 orders deadline.
- 5 l. An order issued by the director or the department
- 6 pursuant to authority granted in this chapter may be appealed,
- 7 resulting in the scheduling of a contested case hearing as
- 8 provided for in chapter 17A. The appeal must be received
- 9 by the director within the applicable timeframe established
- 10 in this section. If the appeal is not received within the
- 11 applicable timeframe, the appeal is not timely and the order
- 12 is final agency action.
- 2. For an entity that holds a permit issued by the
- 14 department, an appeal must be received by the director within
- 15 sixty days of the issuance of the order to the address of
- 16 the entity identified in the permit and the address of the
- 17 responsible party listed in the permit, if any.
- 18 3. For an entity that is required to maintain a registered
- 19 agent or a registered office in the state and does not hold a
- 20 permit issued by the department, an appeal must be received by
- 21 the director within sixty days of the issuance of the order
- 22 to the official registered agent address on file with the
- 23 secretary of state.
- 24 4. For any other entity or party, an appeal must be received
- 25 by the director within sixty days of issuance to the last known
- 26 address.
- 27 5. For the purposes of this section, the date of issuance of
- 28 an order by the director or the department is the postmarked
- 29 date that the order is sent by the department to the registered
- 30 agent or party by certified mail. For the purposes of this
- 31 section, the date of receipt by the director is the postmarked
- 32 date that the appeal was sent to the director.
- 33 Sec. 2. Section 455B.138, subsection 1, Code 2019, is
- 34 amended to read as follows:
- 35 l. When the director has evidence that a violation of

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- 1 any provision of division II of this chapter or chapter 459,
- 2 subchapter II, or rule, standard or permit established or
- 3 issued under division II or chapter 459, subchapter II, has
- 4 occurred, the director shall notify the alleged violator and,
- 5 by informal negotiation, attempt to resolve the problem.
- 6 If the negotiations fail to resolve the problem within a
- 7 reasonable period of time, the director shall issue an order
- 8 directing the violator to prevent, abate or control the
- 9 emissions or air pollution involved. The order shall prescribe
- 10 the date by which the violation shall cease and may prescribe
- 11 timetables for necessary action to prevent, abate or control
- 12 the emissions of air pollution. The order may be appealed to
- 13 the commission. The applicable timeframes for the issuance and
- 14 appeal of the order are defined in section 455B.110.
- 15 Sec. 3. Section 455B.175, subsection 1, paragraph a, Code
- 16 2019, is amended to read as follows:
- 17 a. The director may issue an order directing the person
- 18 to desist in the practice which constitutes the violation or
- 19 to take such corrective action as may be necessary to ensure
- 20 that the violation will cease. The person to whom such order
- 21 is issued may cause to be commenced a contested case within
- 22 the meaning of the Iowa administrative procedure Act, chapter
- 23 17A, by filing with the director within thirty days a notice
- 24 of appeal to the commission. The applicable timeframes for
- 25 the issuance and appeal of the order are defined in section
- 26 455B.110. On appeal the commission may affirm, modify or
- 27 vacate the order of the director; or
- 28 Sec. 4. Section 455B.279, subsection 1, Code 2019, is
- 29 amended to read as follows:
- 30 l. The director may issue any order necessary to secure
- 31 compliance with or prevent a violation of this part or the
- 32 rules adopted pursuant to this part. Within thirty days of
- 33 issuance, the The order may be appealed to the commission by
- 34 filing a notice of appeal with the director. The appeal shall
- 35 be conducted as a contested case pursuant to chapter 17A and

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S.F. H.F.
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- 1 the commission may affirm, modify, or revoke the order. The
- 2 department may request legal services as required from the
- 3 attorney general, including any legal proceeding necessary to
- 4 obtain compliance with this part and rules and orders issued
- 5 under this part. The applicable timeframes for the issuance
- 6 and appeal of an order are defined in section 455B.110.
- 7 Sec. 5. Section 455B.308, Code 2019, is amended to read as
- 8 follows:
- 9 455B.308 Appeal from order.
- 10 Any person aggrieved by an order of the director may appeal
- 11 the order by filing a written notice of appeal with the
- 12 director within thirty days of the issuance of the order in
- 13 accordance with section 455B.110. The director shall schedule
- 14 a hearing for the purpose of hearing the arguments of the
- 15 aggrieved person within thirty days of the filing of the notice
- 16 of appeal. The hearing may be held before the commission
- 17 or its designee. A complete record shall be made of the
- 18 proceedings. The director shall issue the findings in writing
- 19 to the aggrieved person within thirty days of the conclusion
- 20 of the hearing. Judicial review may be sought of actions
- 21 of the commission in accordance with the terms of the Iowa
- 22 administrative procedure Act, chapter 17A. Notwithstanding the
- 23 terms of the Act, petitions for judicial review may be filed
- 24 in the district court of the county where the acts in issue
- 25 occurred.
- 26 Sec. 6. Section 455B.476, subsection 1, Code 2019, is
- 27 amended to read as follows:
- 28 l. If there is substantial evidence that a person has
- 29 violated or is violating a provision of this part or a
- 30 rule adopted under this part the director may issue an
- 31 order directing the person to desist in the practice which
- 32 constitutes the violation, and to take corrective action as
- 33 necessary to ensure that the violation will cease, and may
- 34 impose appropriate administrative penalties pursuant to section
- 35 455B.109. The person to whom the order is issued may appeal

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- 1 the order to the commission as provided in chapter 17A. On
- 2 appeal, the commission may affirm, modify or vacate the order
- 3 of the director. The applicable timeframes for the issuance
- 4 and appeal of the order are defined in section 455B.110.
- 5 Sec. 7. Section 455D.23, Code 2019, is amended to read as
- 6 follows:
- 7 455D.23 Administrative enforcement compliance orders.
- 8 The director may issue any order necessary to secure
- 9 compliance with or prevent a violation of the provisions of
- 10 this chapter or any rule adopted or permit or order issued
- 11 pursuant to this chapter. Any order issued to enforce section
- 12 455D.4A may include a requirement to remove and properly
- 13 dispose of materials being accumulated speculatively from a
- 14 property and impose costs and penalties as determined by the
- 15 department by rule. The person to whom such compliance order
- 16 is issued may cause to be commenced a contested case within the
- 17 meaning of chapter 17A by filing within thirty days a notice
- 18 of appeal to the commission. On appeal, the commission may
- 19 affirm, modify, or vacate the order of the director. The
- 20 applicable timeframes for the issuance and appeal of the order
- 21 are defined in section 455B.110.
- 22 Sec. 8. Section 458A.11, subsection 2, Code 2019, is amended
- 23 to read as follows:
- 24 2. An order or amendment of an order, except in an
- 25 emergency, shall not be made by the department without a
- 26 public hearing upon at least ten days' notice. The public
- 27 hearing shall be held at the time and place prescribed by the
- 28 department, and any interested person is entitled to be heard.
- 29 The applicable timeframes for the issuance and appeal of the
- 30 order are defined in section 455B.110.
- 31 DIVISION II
- 32 ADMINISTRATIVE CHANGES FOR WASTE DISPOSAL SYSTEMS AND PUBLIC
- 33 WATER SUPPLY SYSTEMS
- 34 Sec. 9. Section 455B.183, subsection 1, paragraph c, Code
- 35 2019, is amended to read as follows:

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1 c. The operation of any waste disposal system or public
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- 2 water supply system or any part of or extension or addition
- 3 to the system. This provision paragraph does not apply
- 4 to a pretreatment system, the effluent of which is to be
- 5 discharged directly to another disposal system for final
- 6 treatment and disposal; a semipublic sewage disposal system,
- 7 the construction of which has been approved by the department
- 8 and which that does not discharge into a water of the state;
- 9 or a private sewage disposal system which that does not
- 10 discharge into a water of the state. The commission may adopt
- 11 additional exemptions for a class of disposal systems that do
- 12 not discharge into a water of the state or waive the permit
- 13 requirement for an individual system that does not discharge
- 14 into a water of the state. The commission shall consider
- 15 the volume, location, frequency, and nature of disposal
- 16 from a system or class of systems before granting a waiver
- 17 or exemption. Sludge from a semipublic or private sewage
- 18 disposal system shall be disposed of in accordance with the
- 19 rules adopted by the department pursuant to chapter 17A. The
- 20 exemption of this paragraph shall not apply to any industrial
- 21 waste discharges.
- 22 Sec. 10. Section 455B.265, subsection 5, Code 2019, is
- 23 amended to read as follows:
- 24 5. Prior to the issuance of a new permit or modification
- 25 of a permit under this section to a community public water
- 26 supply, the department shall publish a notice of recommendation
- 27 to grant a permit. The notice shall include a brief summary
- 28 of the proposed permit and shall be published in a newspaper
- 29 of general circulation within the county of the proposed
- 30 water source as provided in section 618.3. If the newspaper
- 31 of general circulation is not the newspaper of the nearest
- 32 locality to the proposed water source that publishes a
- 33 newspaper, the notice shall also be published in the newspaper
- 34 of the nearest locality to the proposed water source that
- 35 publishes a newspaper and the department may charge the

S.F. H.F.

- 1 applicant for the expenses associated with publishing the
- 2 notice in the second newspaper.
- 3 Sec. 11. Section 455B.265, subsection 6, paragraphs a and c,
- 4 Code 2019, are amended to read as follows:
- 5 a. The amount of a fee shall be based on the department's
- 6 reasonable cost of reviewing applications, issuing permits,
- 7 ensuring compliance with the terms of the permits, and
- 8 resolving water interference complaints. The commission shall
- 9 calculate the fees to produce total revenues of not more than
- 10 five hundred thousand dollars for each fiscal year, commencing
- 11 with the fiscal year beginning July 1, 2009, and ending June
- $12 \ 30, \ 2010.$
- c. The commission shall annually review the amount of moneys
- 14 generated by the fees, the balance in the water use permit
- 15 fund, and the anticipated expenses for the succeeding fiscal
- 16 <del>year</del> years.
- 17 EXPLANATION
- 18 The inclusion of this explanation does not constitute agreement with
- 19 the explanation's substance by the members of the general assembly.
- 20 This bill affects administrative procedures within the
- 21 department of natural resources.
- 22 Division I of the bill creates a 60-day period during which
- 23 an entity may appeal an order issued by the director or the
- 24 department pursuant to the department's authority in Iowa Code
- 25 chapter 455B. The start of the 60-day period is contingent
- 26 on what type of entity seeks an appeal. Division I makes
- 27 conforming changes throughout Iowa Code chapter 455B. The
- 28 issuance and appeal of an order pursuant to Iowa Code chapters
- 29 455D (waste volume reduction and recycling) and 458A (oil, gas,
- 30 and other minerals) also conform to the new 60-day period.
- 31 Division II of the bill allows the department to exempt
- 32 from permit requirements a class of waste disposal systems
- 33 that do not discharge into water of the state and are not
- 34 currently exempt. Division II also allows the department to
- 35 waive the permit requirement of an individual system that does

S.F. H.F.

- 1 not discharge into a water of the state. To issue such an
- 2 exemption or waiver, the department must first consider the
- 3 volume, location, frequency, and nature of the system or class
- 4 of systems. Finally, division II eliminates the requirement
- 5 that notice of a recommendation to grant a permit to a
- 6 community public water supply be published in a newspaper of
- 7 general circulation within the county and removes out-of-date
- 8 language.